AMENDED IN ASSEMBLY APRIL 11, 2016 AMENDED IN ASSEMBLY MARCH 30, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 2485

Introduced by Assembly Member Santiago

February 19, 2016

An act to repeal Article 9.5 (commencing with Section 1970) of Chapter 4 of Division 2 of the Business and Professions Code, and to amend Section 128345 of, and to add Article 7 (commencing with Section 128587) to Chapter 5 of Part 3 of Division 107 of, the Health and Safety Code, relating to dentistry.

LEGISLATIVE COUNSEL'S DIGEST

AB 2485, as amended, Santiago. Dental Corps Loan Repayment Program.

Existing law establishes the Dental Corps Loan Repayment Program of 2002 within the Dental Board of California. Existing law creates the Dentally Underserved Account within the State Dentistry Fund. The program assists dentists who practice in an underserved area with loan repayment pursuant to an agreement between the board and the dentist, as specified.

This bill would repeal those provisions and instead transfer the authority to implement the program to the Health Professions Education Foundation within the Office of Statewide Health Planning and Development and would rename the account the Dental Corps Loan Repayment Account. The bill would make funds in the account available, upon appropriation by the Legislature, for purposes of the program. The bill would require the foundation to submit a report to

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the *Dental Board of California and the* Legislature by January 1, 2019. *July 1, 2018.* The bill would make related findings and declarations.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. The Legislature hereby finds and declares all of the following:

- (a) An adequate supply of dentists is critical to assuring the health and well-being of California residents, particularly those who live in medically underserved areas.
- (b) It is in the best interest of the state and its residents that dental services be provided throughout the state in a manner that can be effectively accessed by the residents of all communities.
- (c) The Dental Board of California has established the California Dental Corps Loan Repayment Program of 2002 to improve access to dental care for underserved populations.
- (d) The Health Professions Education Foundation, established in 1987, is the state's only nonprofit foundation statutorily created to encourage persons from underserved communities to become health professionals and increase access to health providers in medically underserved areas.
- (e) The foundation improves access to health care in underserved areas by providing scholarships, loan repayments, and programs to health professional students and graduates who are dedicated to providing direct patient care in those areas.
- (f) It is the intent of the Legislature to move the California Dental Corps Loan Repayment Program of 2002 from the Dental Board of California to the Health Professions Education Foundation within the Office of Statewide Health Planning and Development.
- SEC. 2. Article 9.5 (commencing with Section 1970) of Chapter 4 of Division 2 of the Business and Professions Code is repealed.
- SEC. 3. Section 128345 of the Health and Safety Code is amended to read:
- 29 128345. The Health Professions Education Foundation may 30 do any of the following:
- 31 (a) Solicit and receive funds from business, industry, 32 foundations, and other private or public sources for the purpose 33 of providing financial assistance in the form of scholarships or

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loans to African-American students, Native American students, Hispanic-American students, and other students from underrepresented groups. These funds shall be expended by the office after transfer to the Health Professions Education Fund, created pursuant to Section 128355.

- (b) Recommend to the director the disbursement of private sector moneys deposited in the Health Professions Education Fund to students from underrepresented groups accepted to or enrolled in schools of medicine, dentistry, nursing, or other health professions in the form of loans or scholarships.
- (c) Recommend to the director a standard contractual agreement to be signed by the director and any participating student, that would require a period of obligated professional service in the areas in California designated by the commission as deficient in primary care services. The agreement shall include a clause entitling the state to recover the funds awarded plus the maximum allowable interest for failure to begin or complete the service obligation.
- (d) Develop criteria for evaluating the likelihood that applicants for scholarships or loans would remain to practice their profession in designated areas deficient in primary care services.
- (e) Develop application forms, which shall be disseminated to students from underrepresented groups interested in applying for scholarships or loans.
- (f) Encourage private sector institutions, including hospitals, community clinics, and other health agencies to identify and provide educational experiences to students from underrepresented groups who are potential applicants to schools of medicine, dentistry, nursing, or other health professions.
- (g) Prepare and submit an annual report to the office documenting the amount of money solicited from the private sector, the number of scholarships and loans awarded, the enrollment levels of students from underrepresented groups in schools of medicine, dentistry, nursing, and other health professions, and the projected need for scholarships and loans in the future.
- (h) Recommend to the director that a portion of the funds solicited from the private sector be used for the administrative requirements of the foundation.

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(i) Implement the Steven M. Thompson Physician Corps Loan Repayment Program and the Volunteer Physician Program, as provided under Article 5 (commencing with Section 128550).

- (j) Implement the California Dental Corps Loan Repayment Program, as provided under Article 7 (commencing with Section 128587) of Chapter 5 of Part 3 of Division 107.
- SEC. 4. Article 7 (commencing with Section 128587) is added to Chapter 5 of Part 3 of Division 107 of the Health and Safety Code, to read:

Article 7. California Dental Corps Loan Repayment Program

- 128587. (a) There is hereby established the California Dental Corps Loan Repayment Program within the Health Professions Education Foundation within the Office of Statewide Health Planning and Development.
- (b) It is the intent of the Legislature in enacting this article that the foundation and the office provide the ongoing program management for the program.
- 128587.2. For purposes of this article, the following definitions apply:
- (a) "Account" means the Dentally Underserved Account, which is contained within the fund.
 - (b) "Board" means the Dental Board of California.
- (c) "Dentally underserved area" means a geographic area eligible to be designated as having a shortage of dental professionals pursuant to Part I of Appendix B to Part 5 of Chapter 1 of Title 42 of the Code of Federal Regulations or an area of the state in which unmet priority needs for dentists exist as determined by the California Healthcare Workforce Policy Commission pursuant to Section 128224.
- (d) "Dentally underserved population" means persons without dental insurance and persons eligible for Denti-Cal who are population groups described as having a shortage of dental care professionals in Part I of Appendix B to Part 5 of Chapter 1 of Title 42 of the Code of Federal Regulations.
 - (e) "Fund" means the State Dentistry Fund.
- (f) "Medi-Cal threshold languages" means primary languages spoken by limited-English-proficient (LEP) population groups meeting a numeric threshold of 3,000, eligible LEP Medi-Cal

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beneficiaries residing in a county, 1,000 Medi-Cal eligible LEP
 beneficiaries residing in a single ZIP Code, or 1,500 LEP Medi-Cal
 beneficiaries residing in two contiguous ZIP Codes.

- (g) "Office" means the Office of Statewide Health Planning and Development.
- (h) "Program" means the California Dental Corps Loan Repayment Program.
 - (i) "Practice setting" means either of the following:

- (1) A community clinic, as defined in subdivision (a) of Section 1204 and subdivision (c) of Section 1206, a clinic owned or operated by a public hospital and health system, or a clinic owned and operated by a hospital that maintains the primary contract with a county government to fulfill the county's role pursuant to Section 17000 of the Welfare and Institutions Code, which is located in a dentally underserved area.
- (2) A dental practice or dental corporation, as defined in Section 1800 of the Business and Professions Code, located in a dentally underserved area or at least 50 percent of whose patients are from a dentally underserved population.
- 128587.4. (a) A program applicant shall possess a current valid license to practice dentistry in this state issued by the board pursuant to Section 1626 of the Business and Professions Code, or be currently eligible for graduation from a pre- or postdoctoral dental education program approved by the board or the Commission on Dental Accreditation and meet all criteria for licensure subject to successful completion of applicable education and examination requirements.
- (b) The foundation shall develop the guidelines for selection and placement of applicants.
- (1) The guidelines shall provide priority consideration to applicants who are best suited to meet the cultural and linguistic needs and demands of dentally underserved populations and who meet one or more of the following criteria:
 - (A) Speak a Medi-Cal threshold language.
 - (B) Come from an economically disadvantaged background.
- 36 (C) Have received significant training in cultural and 37 linguistically appropriate service delivery.
- 38 (D) Have worked in a health field in an underserved area or with an underserved population.
 - (E) Recently received a license to practice dentistry.

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(F) Have received an offer for employment from a practice 2 setting.

- (2) The guidelines shall include a process for determining the needs for dental services identified by the practice setting. At a minimum, the practice setting shall be located in a dentally underserved area.
- (3) The guidelines shall seek to place the most qualified applicants under this section in the areas with the greatest need.
- (c) A program applicant shall be working in, or have a signed agreement with, an eligible practice setting. The program participant shall be employed on a full-time basis. Full-time basis shall be defined by the board, foundation, and the board foundation may establish exemptions to this requirement on a case-by-case basis.
- (d) A program participant shall commit to a minimum of three years of service in one or more practice settings. The foundation shall develop the process for determining the maximum length of an absence and the process for reinstatement of a participant. Loan repayment shall be deferred until the dentist is employed on a full-time basis.
- (e) The foundation shall develop a process to use if a dentist is not able to complete his or her three-year obligation.
- (f) The foundation shall develop a process for outreach to potentially eligible applicants.
- (g) The foundation may adopt any other standards of eligibility, placement, and termination appropriate to achieve the aim of providing competent dental services in these approved practice settings.
- 128587.6 (a) The Dentally Underserved Account, formerly established pursuant to subdivision (a) of Section 1973 of the Business and Professions Code, in the State Dentistry Fund in the Professions and Vocations Fund in the State Treasury is hereby renamed the Dental Corps Loan Repayment Account and established by this section in the State Dentistry Fund.
- (b) (1) Funds placed in the account shall be available upon appropriation by the Legislature.
- (2) Funds in the account shall be used by the foundation to repay the loans per agreements made with dentists.
- (3) Funds paid out for loan repayment may have a funding match from foundations or other private sources.

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- (4) Loan repayments shall not exceed a total of one hundred five thousand dollars (\$105,000) per individual licensed dentist.
- (5) Notwithstanding Section 11005 of the Government Code, the foundation may seek and receive funds from foundations and private sources to be placed into the account.

128587.8. The terms of loan repayment granted under this article shall be as follows:

- (a) After a program participant has completed six months of providing services on a full-time basis in a practice setting, the foundation shall provide up to thirty-five thousand dollars (\$35,000) for loan repayment.
- (b) After a program participant has completed 18 consecutive months of providing services on a full-time basis in a practice setting, the foundation shall provide up to an additional thirty-five thousand dollars (\$35,000) of loan repayment, for a total loan repayment of up to seventy thousand dollars (\$70,000).
- (c) After a program participant has completed 30 consecutive months of providing services on a full-time basis in a practice setting, the foundation shall provide up to a maximum of thirty-five thousand dollars (\$35,000) of loan repayment, for a total loan repayment of up to one hundred five thousand dollars (\$105,000), but not to exceed the total outstanding amount of the loan.
- 128587.9. (a) On or before January 1, 2019, July 1, 2018, the foundation shall submit a report to the board and the Legislature regarding the experience of the program, an evaluation of its effectiveness in improving access to dental care for underserved populations, and recommendations for maintaining or expanding its operation, including, but not limited to, all of the following:
- (1) Number of program participants.
- (2) Practice locations.

- (3) Amount of funds expended.
- (4) The information on annual performance reviews by practice settings and program participants.
- (b) The report to the Legislature pursuant to subdivision (a) shall be submitted in compliance with Section 9795 of the Government Code.
- 37 (c) Pursuant to Section 10231.5 of the Government Code, this section is repealed on January 1, 2023. *July 1, 2022*.